Public Hearing Washoe County Fiscal Year 2024 Tentative & Final Budget

> Washoe County Commission Meeting May 16, 2023

Eric P. Brown, County Manager







## Washoe County Budget

#### **General Information**:

- The County adopts an annual budget (one fiscal year)
- The County's fiscal year = July 1<sup>st</sup> through June 30<sup>th</sup>
- All budgets must be prepared and submitted in the manner and on the current year forms prescribed by the Department of Taxation – NRS 354; NRS 354.596
- Once adopted, the budget can only be adjusted pursuant to NRS/NAC requirements



## Washoe County Budget

#### Financial Structure

County Budget Fund Types Governmental Funds General Fund ("100") – "Checking Account" Fewer restrictions Special Revenue Funds ("200") – "Savings/Money Market/Gift Account" Funding restricted or limited by regulation, statute, code, funder, etc. Debt Service Funds ("300") – "Mortgage/Vehicle/Other Loan/Debt Account" Non-discretionary; legal obligations Capital Projects Funds ("400") – "Construction Account"

#### **Proprietary Funds**

Enterprise Funds ("500") – Accounts for operations similar to private enterprise Internal Service Funds ("600") – Accounts for goods/services provided by one department to other departments of the county, or to other agencies, on a cost reimbursement basis



# FY 2024 Budget July 1, 2023 – June 30, 2024



#### FY 2024 Budget Priorities

On January 25, 2023, the Board of County Commissioners held a Strategic Planning Workshop and provided direction on its strategic goals to staff. The Board met to revisit its Strategic Plan and set budgetary priorities to ensure highpriority community projects rise to the top of the items funded in the upcoming budget cycle. The Board's vision sets the guidance, and the execution of that vision is set forth in the following initiatives: Strategic Planning Goal

ves:	Strategic Planning Goal		Execution of Vision			
	<b>Fiscal Sustainability</b> *Board policy is to maintain a 10%-17% Unassigned General Fund balance	•	Regionalization of Dispatch, Fire, EMS			
	Economic Impacts	•	Homeless Services/Supportive Affordable Housing (w/Vulnerable Population) Net Zero by 2050			
	Vulnerable Populations	•	Homeless Services/Supportive Affordable Housing (w/Economic Impacts)			
	Innovative Services	•	Election System Equity			



## Economic Outlook - Highlights

- Nationally, economic growth expected to continue slowing as consumer confidence slips:
  - Consumers likely "retrench" after the scares within the banking sector
  - Continued inflation means less disposable income
  - Continued interest rates hikes impact sales, including home purchases and home prices
- Locally, unemployment relatively low at 4.4% with a tight labor market, slowing construction sector and housing affordability continues to decline

National rate = 3.5%; State rate = 5.5%

 As economic growth slows revenue growth will slowdown:

> Property Tax final projection State Dept. of Taxation (8.45%-All Funds) Taxable Sales/C-Tax estimate (FY2023-end 2.0%;

> FY2024 2.5%) (second largest General Fund revenue; leading indicator)

• County's ongoing expenses anticipated to grow faster than revenue due to increased personnel costs, expanded services and higher goods/services costs

	Washoe	e County Tax	xable Sales	
Fiscal Year	Washoe County	% Change	State of Nevada	% Change
2010	\$5,176,981,699		\$37,772,066,777	
2011	5,282,935,192	2.0%	39,935,010,577	5.7%
2012	5,522,605,351	4.5%	42,954,750,131	7.6%
2013	5,824,726,136	5.5%	45,203,408,413	5.2%
2014	6,370,684,534	9.4%	47,440,345,167	4.9%
2015	6,817,588,648	7.0%	50,347,535,591	6.1%
2016	7,550,466,734	10.7%	52,788,295,421	4.8%
2017	7,989,009,111	5.8%	56,547,741,530	7.1%
2018	8,531,252,745	6.8%	58,947,823,520	4.2%
2019	8,829,863,974	3.5%	62,561,025,875	6.1%
2020	9,250,415,486	4.8%	61,365,683,690	-1.9%
2021	11,049,067,465	19.4%	67,704,797,544	10.3%
2022	12,267,765,904	11.0%	81,787,630,231	20.8%
2023	8,135,956,544	1.4%	57,006,911,931	8.3%



# Highlights:

- Year 3 of Property Tax Refunds: Legal Obligation
- Enhanced Services Supporting Strategic Plan Goals
- Investment in Capital Improvement Program & Infrastructure Scorecard projects
- Additional 74.49 full time equivalent positions (FTE's)
  - 46.03 General Fund; 28.46 Other Funds



Few material changes between the FY 2024 Recommended budget presented on April 18, 2023, and the FY 2024 Final Recommended Budget:

#### • GENERAL FUND: Net increase \$580,469:

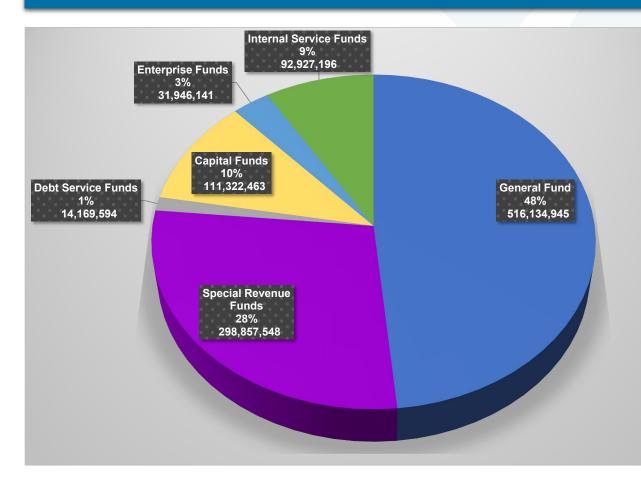
- Alternate Public Defender/Public Defender \$575,703
  - Additional 4.0 positions; 2.0 Attorneys; 2.0 Support Staff
- $_{\odot}$  Other minor true-ups \$4,766

#### • CAPITAL IMPROVEMENT FUND: Net increase \$444,444:

- Increased Capital Project(s) appropriations for:
  - 75 Court Street Historic Exterior Renovation project; already approved multi-year project updated to total budget vs. one year



#### FY 2024 Budget Totals \$1.07 Billion



Washoe County Budget							
	Fiscal Year 2023		Fiscal Year 2024		Change from Year	Prior	
Total Budget Appropriations*		Final		Final	\$	%	
Governmental Funds							
General Fund	\$	509,648,196	\$	516,134,945	\$ 6,486,749	1%	
Special Revenue Funds	\$	273,467,518	\$	298,857,548	\$25,390,030	9%	
Capital Project Funds	\$	95,063,811	\$	111,322,463	\$16,258,652	17%	
Debt Service Funds	\$	14,002,848	\$	14,169,594	\$ 166,746	1%	
Total Governmental Funds	\$	892,182,373	\$	940,484,550	\$47,077,708	5%	
Proprietary Funds							
Enterprise Funds		29,072,216		31,946,141	\$ 2,873,925	10%	
Internal Service Funds		79,121,198		92,927,196	\$13,805,998	17%	
Total Proprietary Funds		108,193,414		124,873,337	\$16,656,005	15%	
Total Appropriations - All Funds		1,000,375,787		1,065,357,887	63,733,713	6%	

\*Total appropriations include expenditures, contingencies and transfers out



ESTIMATED EXPENDITURES AND OTHER USES GOVERNMENTAL FUNDS						
GOVERNMENTAL FUNDS	EMPLOYEE BENEFITS	SERVICES & SUPPLIES	CAPITAL OUTLAY	CONTINGENCIES AND OTHER USES	OPERATING TRANSFERS OUT	TOTAL APPROPRIATIONS
General	118,919,027	88,733,328	1,262,402	5,510,355	94,034,878	516,134,945
Health	9,043,990	13,576,650	100,000	-	691,000	41,489,972
Library Expansion	801,489	1,966,389	-	-	337,338	4,702,843
Animal Services	1,905,871	1,957,782	-	-	-	7,274,734
Marijuana Establishments 🛛 🚽	-	113,000	-	-	1,087,000	1,200,000
Regional Communication System	268,603	903,813	135,000	-	2,889,142	4,750,534
Regional Permits System	-	837,594	-	-	-	837,594
Indigent Tax Levy	693,843	17,391,288	-	-	26,782,809	46,124,145
Homelessness Fund	4,774,306	22,166,103	29,500	-	-	35,518,018
Child Protective Services	14,535,330	34,123,490	119,200	-	-	75,265,300
Senior Services	1,829,085	2,375,112	147,500	-	-	7,649,743
Enhanced 911	165,794	5,887,280	-	-	1,250,000	7,623,530
Regional Public Safety	234,673	347,943	366,000	-	-	1,378,904
SUBTOTAL GOVERNMENTAL FUNDS	153,172,012	190,379,772	2,159,602	5,510,355	127,072,167	749,950,262



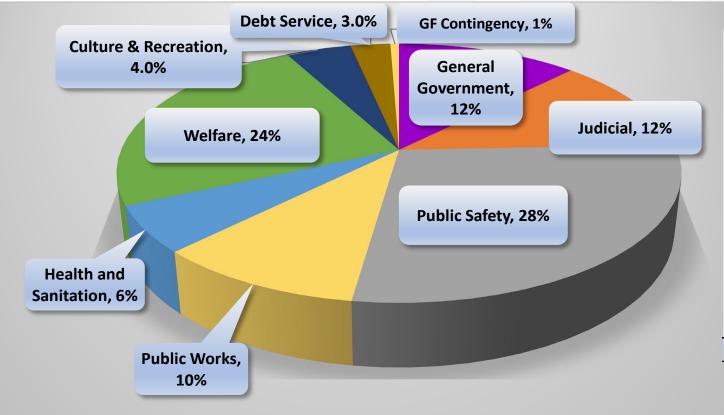
ESTIMATED EXPENDITURES AND OTHER USES GOVERNMENTAL FUNDS						
GOVERNMENTAL FUNDS	EMPLOYEE BENEFITS	SERVICES & SUPPLIES	CAPITAL OUTLAY	CONTINGENCIES AND OTHER USES	OPERATING TRANSFERS OUT	TOTAL APPROPRIATIONS
Central Truckee Meadows Remediation Dist	364,215	1,911,582	-	-	-	2,962,024
Truckee River Flood Mgt Infrastructure	430,127	11,673,025	-	-	2,490,550	15,431,112
Roads Special Revenue Fund	2,572,392	7,630,067	5,491,000	-	-	20,421,097
Other Restricted Special Revenue	5,448,875	8,730,439	552,216	-	1,957,277	26,227,998
Capital Facilities Tax	-	7,476,038	-	-	1,950,000	9,426,038
Parks Construction	-	1,663,952	5,619,227	-	-	7,283,179
Capital Improvements Fund	-	3,466,610	91,146,635	-	-	94,613,245
Regional Permits Capital	-	-	-	-	-	0
Washoe County Debt Ad Valorem	-	2,841,585	-	-	-	2,841,585
Washoe County Debt Operating	-	11,075,116	-	-	-	11,075,116
SAD Debt	-	252,893	-	-	-	252,893
SUBTOTAL GOVERNMENTAL FUNDS	8,815,609	56,721,307	102,809,078	-	6,397,827	190,534,288
TOTAL GOVERNMENTAL FUNDS	161,987,621	247,101,079	104,968,680	5,510,355	133,469,994	940,484,550



PROPRIETARY AND NON EXPENDABLE TRUST FUNDS					
PROPRIETARY FUND	OPERATING EXPENSES	NON- OPERATING EXPENSES	TOTAL APPROPRIATIONS		
Building & Safety	4,452,080	2,000	4,454,080		
Utilities	22,773,999	856,733	23,630,732		
Golf Course	3,860,028	1,300	3,861,328		
Health Benefits	72,357,913	-	72,357,913		
Risk Management	9,064,057	-	9,064,057		
Equipment Services	11,505,226	-	11,505,226		
TOTAL PROPRIETARY FUNDS	124,013,303	860,033	124,873,337		



#### FY 2024 Budget: Governmental Funds, by Function



FY24 Budget, by Function (Governmental Funds)					
		FY24			
General Government	\$	115,738,276	12%		
Judicial	\$	113,198,756	12%		
Public Safety	\$	262,402,326	28%		
Public Works	\$	95,832,076	10%		
Health and Sanitation	\$	54,459,852	6%		
Welfare	\$	225,882,525	24%		
Culture & Recreation	\$	41,812,341	4%		
Community Support	\$	375,961	0%		
Intergovernmental			0%		
Debt Service	\$	25,272,082	3%		
GF Contingency	\$	5,510,355	1%		
Total Governmental Appropriations	\$	940,484,550	100%		

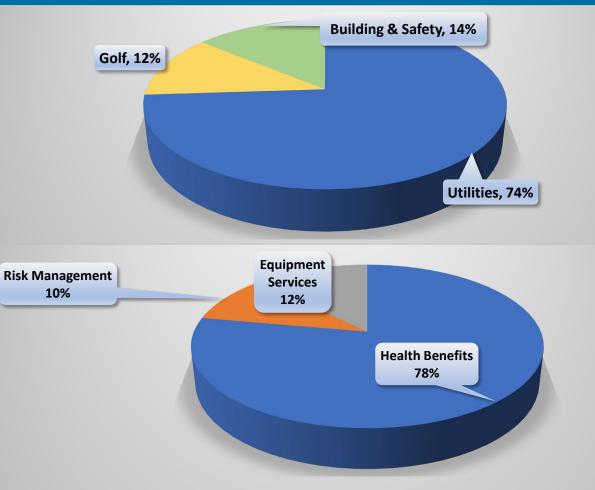


#### FY 2024 Budget: Proprietary Funds

FY24 Budget, by Function (Pi	roprietary F	unds)	
		FY24	
Utilities	\$	23,630,733	74%
Golf	\$	3,861,328	12%
Building & Safety	\$	4,454,080	14%
Enterprise Funds	\$	31,946,141	100%
Health Benefits	\$	72,357,913	78%
Risk Management	\$	9,064,057	10%
Equipment Services	\$	11,505,226	12%
Internal Service Funds	\$	92,927,196	100%

Total Proprietary Fund Appropriations Ś

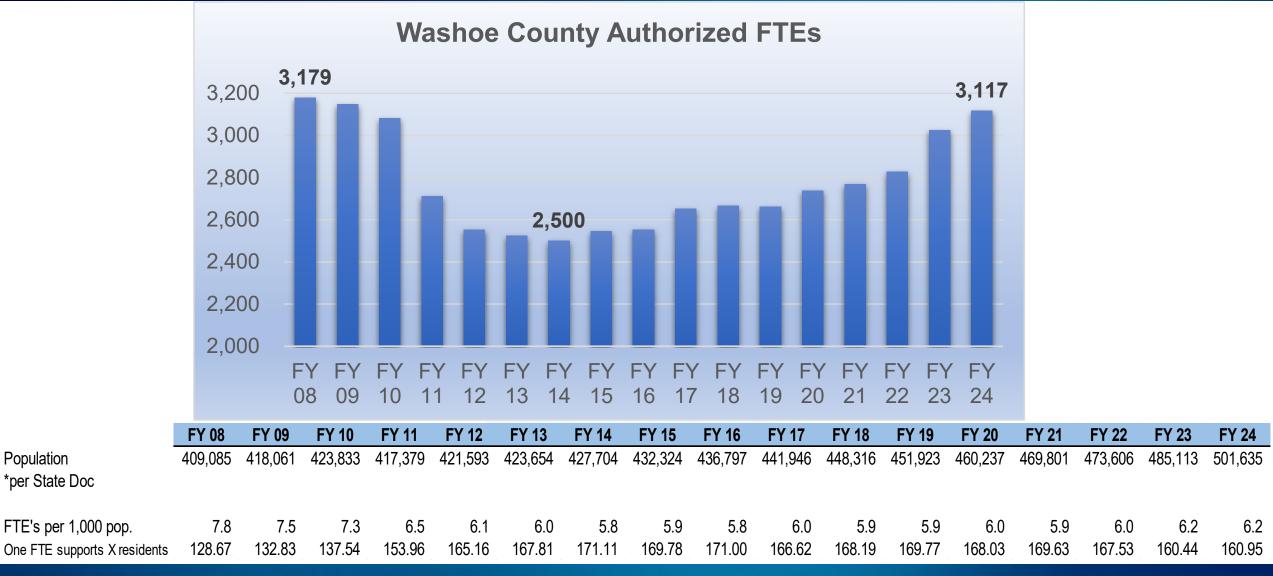
124,873,338





Population

\*per State Doc





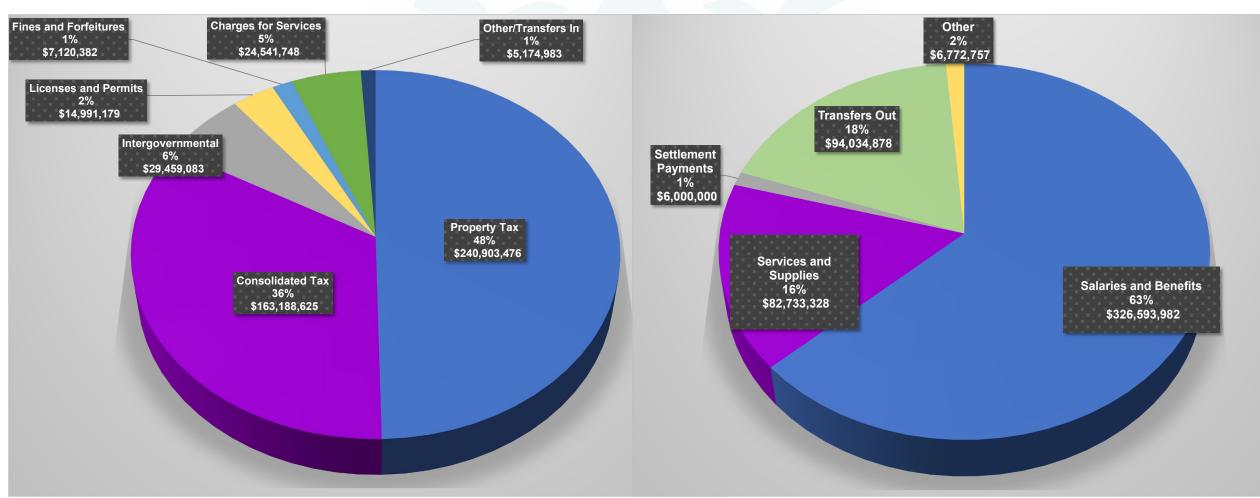
# FY 2024 Budget – General Fund



### FY 2024 General Fund Budget

#### **General Fund Sources = \$485.4 M**

#### **General Fund Uses = \$516.1 M**





## FY 2024 General Fund Budget

Washoe County FY 2024 General Fund Final Budget					Washoe County FY 2024 General Fund Final Budget						
Sources and Uses	FY 2023 Estimated	FY 2024 Tentative	FY 2024 Final		nal vs. FY23 nd Estimate \$ Var.	Sources and Uses	FY 2023 Estimated	FY 2024 Tentative	FY 2024 Final		nal vs. FY23 nd Estimate \$ Var.
						Expenditures and Other Uses:					
Revenues and Other Sources:						Salaries and wages	185,947,347	207,294,697	207,674,955	11.5%	21,727,608
Taxes	222,189,279	240,903,476	240,903,476	8.4%	18,714,197	Employee benefits	94,053,134	118,737,727	118,919,027	26.2%	24,865,893
Licenses and permits	13,219,500	14,991,179	14,991,179	13.4%	1,771,679	Services and supplies	83,217,119	82,714,417	82,733,328	-0.6%	(483,792)
Consolidated taxes	159,208,415	163,188,625	163,188,625	2.5%	3,980,210	Settlement payments (one-time	10,000,000	6,000,000	6,000,000	-40.0%	(4,000,000)
SCCRT AB104	20,590,000	20,622,188	20,622,188	0.2%	32,188	Capital outlay	7,045,990	1,262,402	1,262,402	-82.1%	(5,783,588)
Other intergovernmental	8,256,520	8,836,895	8,836,895	7.0%	580,375	Total expenditures	380,263,591	416,009,243	416,589,712	9.4%	36,326,121
Charges for services	22,956,371	24,541,748	24,541,748	6.9%	1,585,377	Transfers out	69,863,991	76,299,878	76,299,878	9.2%	6,435,887
Fine and forfeitures	7,260,757	7,120,382	7,120,382	-1.9%	(140,375)	Transfers out (one-time)	40,996,175	17,735,000	17,735,000	-56.7%	(23,261,175)
Miscellaneous	4,496,517	4,433,260	4,433,260	-1.4%	(63,257)	Contingency	3,800,000	5,510,355	5,510,355	45.0%	1,710,355
Total revenues	458,177,358	484,637,753	484,637,753	5.8%	26,460,395	TOTAL USES	494,923,757	515,554,476	516,134,945	4.2%	21,211,188
Other sources, transfers in	862,581	741,723	741,723	-14.0%	(120,858)	Net Change in Fund Balance	(35,883,817)	(30,175,000)	(30,755,469)		
TOTAL SOURCES	459,039,939	485,379,476	485,379,476	5.7%	26,339,537	Net change in Fund balance	(33,883,817)	(30,173,000)	(30,733,403)	┢━━━━┫	
						Beginning Fund Balance	164,600,181	128,716,364	128,716,364		
						Ending Fund Balance	128,716,364	98,541,364	97,960,895		

FY 2023 & FY 2024 include planned use of fund balance for various one-time items

\*as % of Expense & Transfers less Capital

**Unassigned Ending Fund Balance** 

Unassigned Ending Fund Balance %

\$111,664,235 \$ 86,668,661 \$ 86,088,192

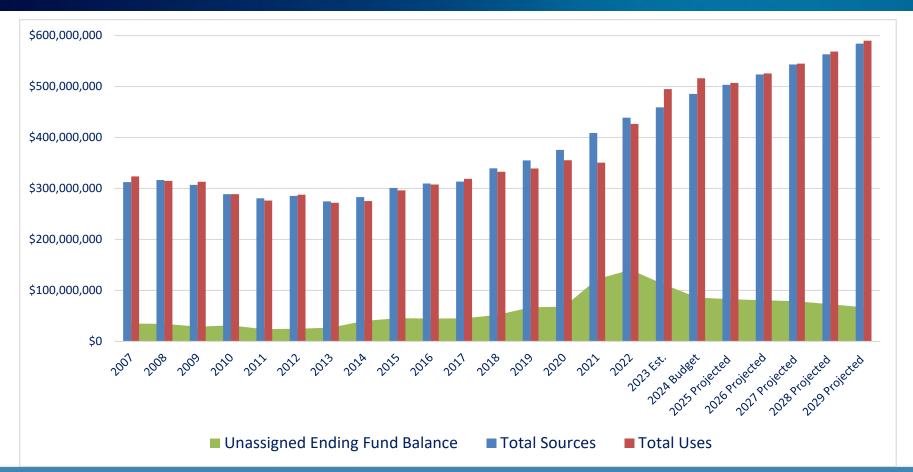
17.0%

16.9%

23.1%



#### **General Fund - Fund Balance**



General Fund 5-year forecast shows revenues are growing slower than expenditures are increasing in FY's 2025-2029, but unassigned fund balance remains within reserve policy limits. Commitment to continuous monitoring and manage accordingly.

Note: Forecast is subject to change and updated as additional information becomes available.



## FY 2024 Recommended General Fund Budget

#### **General Fund Recommended Net New Position FTE's**

Function	Department	Net FTE Change	Function	Department	Net FTE Change
Judicial:	Alternate Public Defender Conflict Counsel District Attorney District Court Public Defender Sparks Justice Court (shared) <b>Total Judicial</b>	3.00 0.53 11.00 3.00 1.00 <u>0.50</u> <b>19.03</b>	Public Safety: Total General Fund	Emergency Management Sheriff's Office Technology Services (P25) <b>Total Central/Regional/Other</b> <b>Support</b>	1.00 12.00 <u>1.00</u> <b>14.00</b> <b>46.03</b>
General Government:	Comptroller Registrar of Voter's <b>Total General Government</b>	2.00 <u>10.00</u> <b>12.00</b>			
Public Works:	Community Services <b>Total Public Works</b>	<u>1.00</u> <b>1.00</b>			



## FY 2024 Recommended General Fund Budget

#### General Fund Recommended Reclassifications

Function	Department	# of Incumbents/ Positions
Culture & Recreation:	Community Services – Parks & Open Space	2.00
General Government:	Finance Manager's Office Technology Services <b>Total General Government</b>	2.00 1.00 <u>4.00</u> <b>7.00</b>
Public Safety:	Medical Examiner	1.00
Public Works:	Community Services – Planning & Develop.	1.00
Welfare:	Housing & Homeless Services Human Services Agency <b>Total Welfare</b>	1.00 <u>1.00</u> <b>2.00</b>
Total General Fund		13.00

Note: Detail on position titles and program included with staff report - Attachment A



#### **General Fund FY 2024 Recommended Transfers Out**

Transfer Out to Fund:	Amount
Capital Improvement	<b>\$27,500,000</b> (\$11 million ongoing & \$16.5 million one-time)
Indigent Services	\$23,065,558
Homelessness Fund	\$21,891,854
Health District	\$9,516,856
Debt Service	\$6,155,461
Senior Services	\$3,428,882
Road Maintenance	<b>\$2,476,267</b> (\$1.24 million ongoing & \$1.235 million one-time)
Total General Fund	\$94,034,878



# FY 2024 Budget – Other Funds



## FY 2024 Recommended Budget Other Funds

#### Other Funds Recommended Net New Position FTE's and Reclassifications New Positions Reclassifications

Function	Department	Net FTE Change
Culture & Recreation	May Museum	0.96
Enterprise:	Utilities	2.00
Health & Sanitation:	Health District	7.00
Internal Service:	Risk Management	1.00
Public Safety:	Animal Services E-911 <b>Total Public Safety</b>	1.50 <u>1.00</u> <b>3.50</b>
Welfare:	Human Services - Child Protective Services Human Services – Indigent Human Services – Senior Services <b>Total Welfare</b>	3.00 2.00 <u>9.00</u> <b>14.00</b>
<b>Total Other Funds</b>		28.46

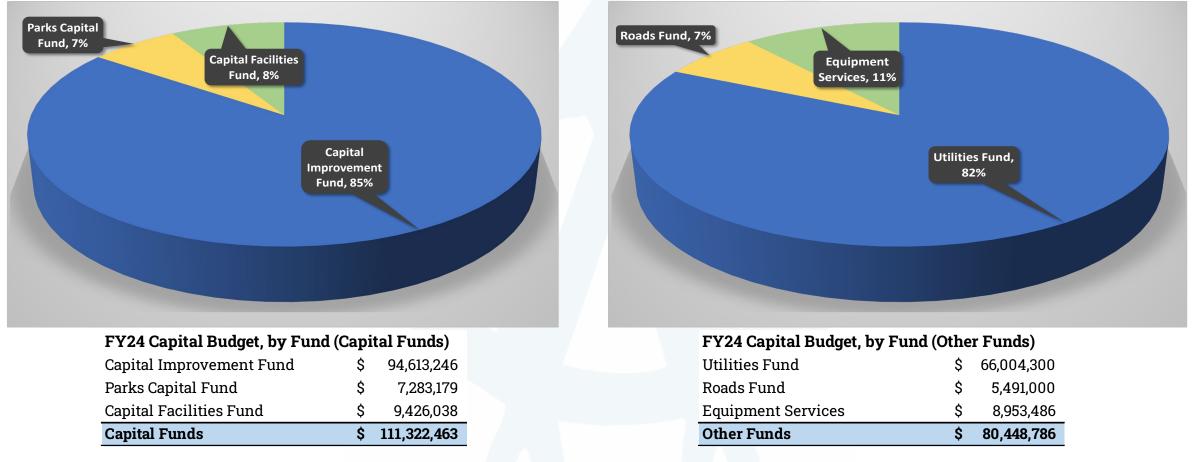
Function	Department	# of Incumbents/ Positions
Enterprise:	Building & Safety Utilities <b>Total Enterprise</b>	1.00 <u>2.00</u> 3.00
Health & Sanitation:	Health District	16.00
Internal Service:	Equipment Services	1.00
Welfare:	Human Services – Child Protective Services Human Services – Indigent <b>Total Welfare</b>	2.00 <u>1.00</u> 3.00
Public Safety:	Animal Services	3.00
<b>Total Other Funds</b>		26.00

Note: Detail on position titles and program included with staff report - Attachment A



## FY 2024 Recommended Budget CIP

#### **Recommended Capital Improvement – Total \$191,771,249**



Note: Total Capital Appropriations are not the same as Total Capital <u>Project</u> Appropriations. Information above reflects Total Capital Appropriations. Total Capital Project Appropriations, with additional information, specific projects, etc. will be covered in a separate staff report/ presentation.



## FY 2024 Recommended Budget

#### The adopted budget is many things, including:

- Legally approved appropriations
- Financial plan
- Operations guide
- Next Steps:
  - June 1, 2023 Submit FY 2024 Final Budget to State
  - August 1, 2023 Submit to State:
    - Five Year CIP
    - Debt Management Policy
    - Statement of Indebtedness

# **Questions/Discussion?**



**Supplemental Information** Not presented or discussed; no action taken; provided for informational purposes





#### Economic Outlook – Forbes Recession Tracker; 3 Good; 4 Neutral; 8 Bad

#### Major Economic Data

- Gross Domestic Product (GDP): Q4 GDP = 2.6% (final estimate); Grade = Good
- Consumer Price Index (CPI): February CPI +6.0%; Grade = Bad
- ISM Manufacturing Index: February ISM Manufacturing 47.7; Grade = Bad
- Industrial Production: February Industrial Production 0.8%; Grade = Neutral
- Retail Sales: February Retail Sales 5.4%; Grade = Neutral
- Conference Board Leading Indicators: February Leading Indicators -0.3%; Grade = Bad

#### Markets Data

- Stock Market (S&P 500): +7.5% as of April; Grade = Good
- Treasury Yield Curve: 10-year/2-year spread: -0.59% as of April 11th; Grade = Bad

#### Jobs Data

- Unemployment Rate (US): February Unemployment 3.6%; Grade = Good
- Initial Jobless Claims: Initial Claims Apr. 1 = 228,000; Grade = Bad
- Job Openings & Labor Turnover Survey (JOTS): September JOLTS 9.93M; Grade = Good

#### Economic Confidence Data

- University of Michigan Consumer Confidence Survey: February Consumer Confidence 67.0; Grade = Good
- NFIB Small Business Optimism Index: March NFIB small business index 90.1; Grade = Bad
- Housing Market Data
  - Housing Starts: February Housing Starts +9.8%; Grade = Neutral
  - NAHB Home Builders Index: March NAHB 44; Grade = Bad



## Property Taxes - Overview

	FY24	Date	Expiration		BASE RATE FOR ALL WASHOE COUNTY	
Description	Proposed	Passed	Date	Notes	STATE OF NEVADA 0.1700	
Operating Rate	1.0168				WASHOE COUNTY 1.3817	
Cooperative Extension Fund (NRS 549.020)	0.0100			*Effective 7/1/2008 (FY09), support of operations moved to UNR to reduce support & overhead costs; still subject to tax rate established for extension work.	COUNTY DEBT SERVICE 0.0100 TOTAL COUNTY RATE 1.3917 GENERAL SCHOOL 0.7500 SCHOOL DEBT SERVICE 0.3885	
Voter Approved					TOTAL SCHOOL RATE 1.1385	
Senior Citizens Center	0.0100	6/4/85	none	Date passed: 6/4/1985; perpetuity	TOTAL COMBINED RATE 2.70	
Child Protection	0.0400	11/4/86	none	Date passed: 11/4/1986; perpetuity		
Libraries	0.0200	11/8/94	6/30/25	Date passed: 11/8/1994; 30 years; expires 6/30/2025		
Animal Shelter Operations*	0.0300	11/5/02	6/30/33	Date passed: 11/5/2002; 30 years; expires 6/30/2033	1.3917 = the County-only rate of the total	
Subtotal - Voter Approved 0.1000		maximum overlapping rate of 3.66 cap				
Legislative Overrides					manning of orrapping face of oroo cap	
Accident Insurance (NRS 428.185)	0.0150			Remitted to State for indigent care resulting from motor accidents.	Washoe County School District 1.1385	
Indigent Care (NRS 428.285)	0.0600			Ad valorem rate must be at least six and no more than ten cents. Originally for indigent patient medical services, later expanded to any indigent support.	<ul> <li>Cities (Reno/Sparks) 0.9598</li> <li>North Lake Tahoe Fire Protection District 0.6480</li> <li>Truckee Meadows Fire Protection District 0.5400</li> <li>State of Nevada 0.1700</li> </ul>	
Capital Acquisition (NRS	0.0500			Proceeds shared with the State and cities		
Youth Services Levy (NRS 62B.150)	0.0061			Set by State - Funds China Springs and previously Aurora Pines detention camps for youth		
Detention (AB395) (1993)	0.0774			Levy for support of Jail operations		
Other: Family Court (NRS 3.0107)	0.0192			Imposition of up to 1.92 cents per \$100 of assessed valuation; ad valorem tax authorized for support of family court		
Other: AB 104*	0.0272			Additional levy for operating expenses to offset losses SCCRT 1991 Legislature	General Improvement Districts Varies	
Subtotal - Legislative Overrides	0.2549					
Debt*	0.0100			For debt service of ad valorem debt		

1.3917



## Washoe County Budget

#### **Financial Structure**

**County Budget Functions** General Government Judicial **Public Safety Public Works** Health Welfare **Culture & Recreation Community Support** Intergovernmental Utilities Building and Safety Golf **Debt Service** 

County Budget Fund Types Governmental Funds General Fund Special Revenue Funds Debt Service Funds Capital Projects Funds Proprietary Funds Enterprise Funds Internal Service Funds