

TRUCKEE MEADOWS FIRE PROTECTION DISTRICT SIERRA FIRE PROTECTION DISTRICT



STAFF REPORT

Board Meeting Date: June 15, 2015

CM/ACM ___ Finance VVB Legal DWV Risk Mgt. DE HR_N/A

DATE: June 9, 2015

TO: Truckee Meadows Fire Protection District Board of Fire Commissioners

Sierra Fire Protection District Board of Fire Commissioners

FROM: Charles A. Moore, Fire Chief

Phone: (775) 328-6123 Email: cmoore@tmfpd.us

SUBJECT: Presentation, discussion and possible direction to staff regarding an outline of the process

to develop an automatic aid agreement including major components of automatic aid, cost, geographic areas and a timeline for implementation. (All Commission Districts)

SUMMARY

This item is presentation, discussion and possible direction to staff regarding the process to develop an automatic aid agreement including:

- Major components of automatic aid
- Cost
- Geographic areas to be covered
- Timeline for implementation

Strategic Objective supported by this item: Safe, secure and healthy communities

PREVIOUS ACTION

On March 24, 2015 the Board of Fire Commissioners heard a supplemental report of the Blue Ribbon Committee for Regional Fire Service, presented by the Blue Ribbon Committee Chair, Sarah Chvilicek. The findings of the Blue Ribbon Committee were recapped including the Committee's recommendation for automatic aid.

On May 26, 2015 during a concurrent meeting along with the City of Reno and Washoe County Board of Commissioners the Board of Fire Commissioners discussed and requested further information regarding processes to develop an automatic aid agreement including major components of automatic aid, cost, geographic areas and a timeline for implementation.

BACKGROUND

At the previous concurrent meeting, the Board of Fire Commissioners directed staff to develop a framework to implement automatic aid. A copy of SB 185 is attached as "Attachment 1". SB 185

requires the closest fire engine to respond to reports of structure and brush fire regardless of jurisdiction. Automatic aid agreements must be completed by October 1, 2015.

There are two possible methods to dispatch closet unit. One is by a RAM (reporting area management) and the other is AVL (automatic vehicle location) based. Automatic aid dispatching could occur without AVL, but AVL is more accurate, sophisticated and efficient. Regardless of whether AVL is used, the RAM's will need to be developed for each agency.

The following steps would be required: to develop the dispatch of the closest unit:

1. <u>Identify the geographic areas (RAM) where SB 185 will trigger an automatic aid response.</u>

Each agency will need to discuss and agree on the geographical areas where automatic aid is required by the statute. The process to determine these areas for automatic aid is <u>not</u> complex but does require significant staff work for each agency. Identification of these areas is through map based analysis and can be determined by GIS mapping. Staff recommends that the criteria for closest unit be measured by time and not by distance.

Three graphical examples of how this would be determined are attached. Please bear in mind these are examples and do not represent a complete analysis. The maps allocate the first 8 minutes to the closest station by travel time. Where the two colors meet indicates the midpoint of both engines responding, assuming they leave the station at the same time.

2. Construct URM's ("Unit Recommended Management").

Once RAMs are constructed, then URM's are built so that dispatchers know what vehicle type should respond by the type of call. These URM's must be input into Tiburon CAD. Dispatching by automatic vehicle location is a longer term solution. Through "Command CAD", Tiburon has the ability to dispatch the closest unit but that part of the system was not selected for purchase during the most recent upgrade. During initial development the committee working on the upgrade had to select automatic dispatching or manual dispatching (URM's). It was determined by Reno, Washoe and Sparks to go with the manual system. The committee had to select one or the other as the system had to be built in either automatic or manual mode. It is unclear how intuitive the automatic (closest unit) system will be in the future as it was not heavily explored.

If at some point it is determined that AVL dispatching is desired, there will be cost to redevelop the software for the region. However, AVL does provide an accurate and efficient way to select the closest fire unit. Complexities and costs of AVL dispatching require thorough consideration.

Attachment three is a graphical example of what a dispatcher would see on their screen.

[&]quot;Attachment 2A" - Verdi/Mogul Area. Reno Station 11, 19 and TM Station 35

[&]quot;Attachment 2B" - Hidden Valley. Reno Station 6 and TM Station 37

[&]quot;Attachment 2C" - Stead. Reno Station 9 and TM Station 13

[&]quot;Attachment 3" – AVL Screenshot.

3. Construct Run Cards

Once RAM's and URM's are complete Run Cards will be constructed to identify the order of which stations apparatus will be dispatched to an incident

4. Written Agreement executed by the agencies.

During construction of RAM's and URM's, work on the formal written agreements could be drafted so they are ready to execute once the agencies have completed their work. The Board should discuss and determine if there will be a cost associated with the agreement. However, many costs associated with automatic aid are imbedded in existing budgets, such as labor and station costs.

The Board could elect to evaluate the automatic aid responses after one year to determine the frequency of responses.

5. Timeline

Work on RAM's and URM's and Run Cards should commence immediately. Staff estimates two months to complete this work. By September 2015, the system should be tested for accuracy prior to roll out on October 1.

Staff recommends study and planning with respect to AVL dispatching. Costs, technical implementation and processes are not yet known.

FISCAL IMPACT

The fiscal impact is not yet known.

RECOMMENDATION

Staff recommends approval of processes to develop an automatic aid agreement with fire agencies within Washoe County, where applicable.

POSSIBLE MOTION

A possible motion to staff could be, "I move to direct staff to begin work to develop the components of automatic aid."

FEBRUARY 23, 2015

SENATE BILL NO. 185-SENATOR KIECKHEFER

Referred to Committee on Government Affairs

SUMMARY—Makes temporary changes relating to fire and related emergency services in certain counties. (BDR 42-121)

FISCAL NOTE: Effect on Local Government: May have Fiscal Impact. Effect on the State: No.

AN ACT relating to suppression of fires; temporarily requiring the entity that is responsible for the closest emergency fire-fighting vehicle to respond to and suppress certain fires in certain counties; exempting an airport authority located in certain counties from this requirement; requiring certain entities to negotiate an automatic aid agreement concerning certain matters; and providing other matters properly relating thereto.

EXPLANATION - Matter in bolded italics is new; matter between brackets formitted material is material to be omitted.

Legislative Counsel's Digest:

Existing law authorizes the municipalities of this State to provide fire protection services. (NRS 268.730) Existing law also authorizes the creation of districts for a fire department by boards of county commissioners and the creation of fire protection districts and county fire protection districts. (NRS 244.2961, 473.034, 474.110, 474.460) **Section 1** of this bill requires, in a county whose population is 100,000 or more but less than 700,000 (currently Washoe County), the entity that is responsible for the emergency fire-fighting vehicle located closest to a structure or brush fire to respond to and take all actions necessary to suppress the fire regardless of whether the location of the fire falls within the territory served by the entity. **Section 1** exempts an airport authority in such a county and any vehicle or firefighter of such an airport authority from this requirement. **Section 1** additionally: (1) requires each entity, other than an airport authority which maintains an emergency fire-fighting vehicle in such a county, to negotiate an automatic aid agreement with each other such entity which addresses the reimbursement of costs, geographic areas of coverage or any other relevant issue or any combination thereof; and (2) provides that a failure to reach an automatic aid agreement does not exempt an entity from complying with the requirement to respond to a fire if it is responsible for the emergency fire-fighting vehicle located



11

15



WHEREAS, The provision of fire protection and related emergency services is fundamental to what the people of this State expect from their local governments; and

WHEREAS, Providing such services in a timely, effective and efficient manner is critical to the protection of life and property; and

WHEREAS, The infighting that has continuously occurred for several years between the entities that provide fire protection and related emergency services in Washoe County threatens the lives and property of the people of this State who reside in that county; and

WHEREAS, The failure of the local governments in Washoe County to resolve this dispute in a timely manner now requires the Nevada Legislature to intervene and ensure that the lives and property of the people of this State who reside in Washoe County are no longer put at risk by the reluctance of these entities to find an agreement that protects their residents; now, therefore,

THE PEOPLE OF THE STATE OF NEVADA, REPRESENTED IN SENATE AND ASSEMBLY, DO ENACT AS FOLLOWS:

Section 1. Chapter 475 of NRS is hereby amended by adding thereto a new section to read as follows:

- 1. Notwithstanding any provision of law to the contrary, in a county whose population is 100,000 or more but less than 700,000, the entity that is responsible for the emergency fire-fighting vehicle located closest to a structure or brush fire, unless that entity is described in subsection 4, shall respond to and take all actions necessary to suppress the fire regardless of whether the fire occurs within the territory served by the entity.
- 2. Each entity, other than an airport authority which maintains an emergency fire-fighting vehicle in a county whose population is 100,000 or more but less than 700,000, shall negotiate an automatic aid agreement with each other such entity to address:
- (a) The reimbursement of costs for actions to suppress fires pursuant to subsection 1;
- (b) Geographic areas to be covered by each entity, except that any such geographic areas must be established so that, at a minimum, the entity responsible for the emergency fire-fighting vehicle located closest to a structure or brush fire is required to respond to the fire as described in subsection 1; or





- (c) Any other issues relating to the requirements of subsection 1 identified by the entities.
- 3. The failure of an entity to enter into an automatic aid agreement pursuant to subsection 2 does not exempt the entity from the requirements imposed by subsection 1.

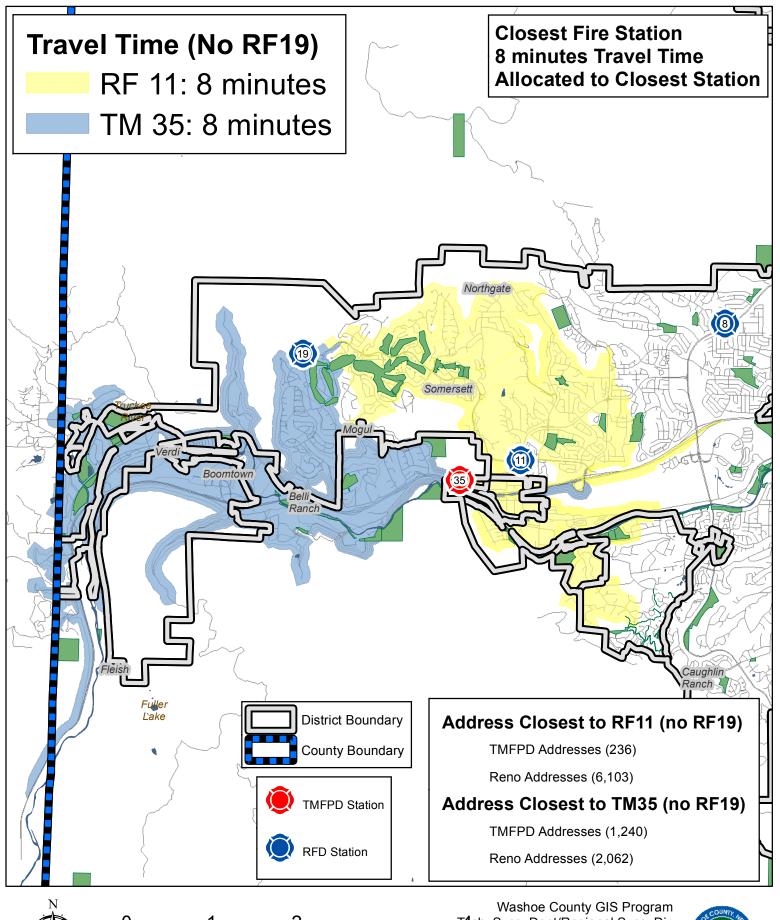
 4. The provisions of subsection 1 do not apply to an airport authority or to any emergency fire-fighting vehicle or firefighter of an airport authority.

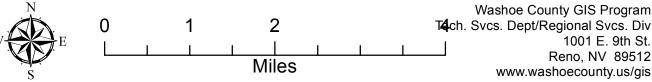
 Sec. 2. This act expires by limitation on June 30, 2017.





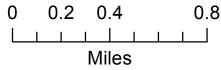






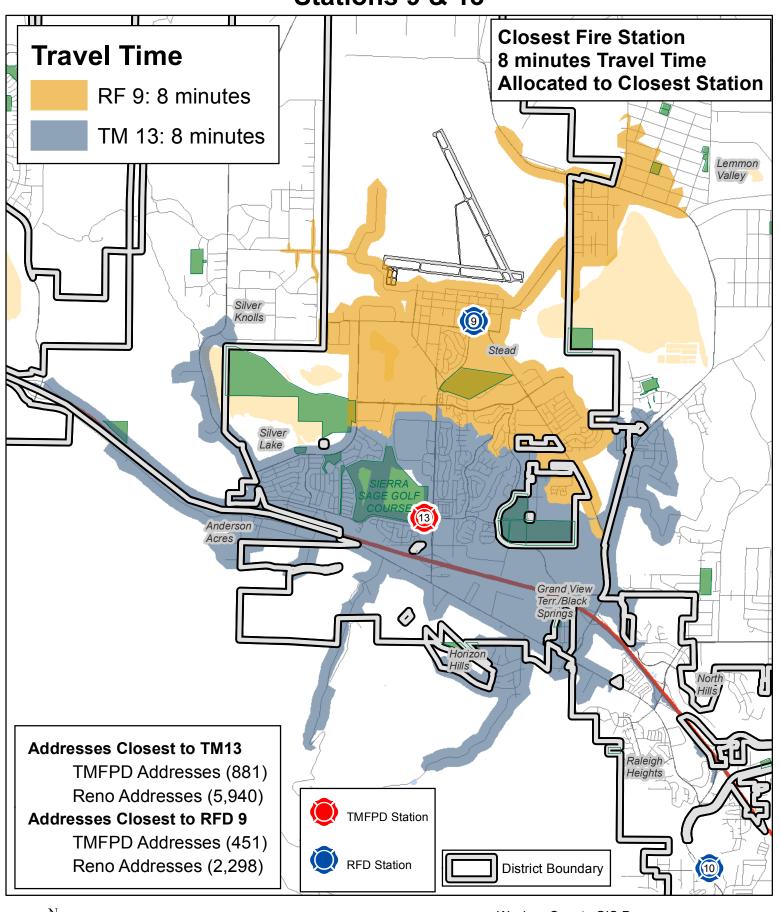






Washoe County GIS Program Tech. Svcs. Dept/Regional Svcs. Div 1001 E. 9th St. Reno, NV 89512 www.washoecounty.us/gis

Stations 9 & 13

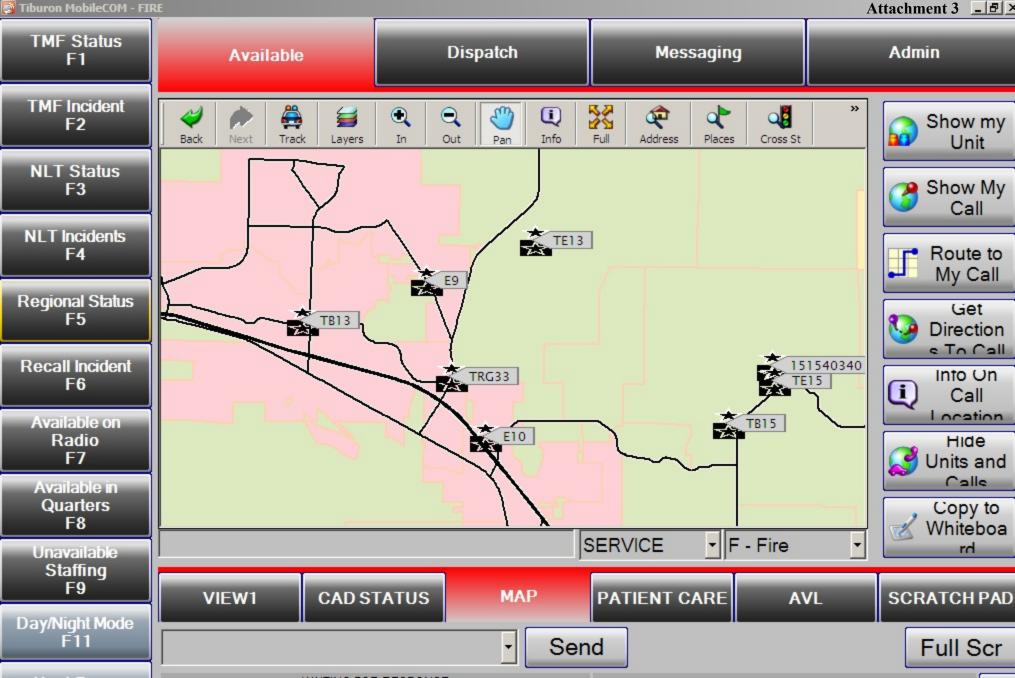






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AUTOMATIC AID NEGOTIATION POINTS



- Automatic Aid Service Areas Geographical Limitations
- Analysis of Career Station Locations to Determine Closest "Fire-Fighting Vehicle" to Response Areas
- Resource Availability
 - Neither agency is required to provide automaticaid if it does not have available resources.
- Service Levels
 - "Like for Like" Service

AUTOMATIC AID NEGOTIATION POINTS



- Training
 - Joint Training Opportunities
- Service Commitments
 - Host agency will be obligated to send sufficient resources to promptly relieve agency providing aid.
- > Reimbursement
 - Track aid given to determine if inequity exists; develop mechanism for reimbursement if necessary.

